

Review Comment Table

Board:	WLWB
Review Item:	Community Government of Whatì - Solid Waste Facility - Operation and Maintenance Plan - Version 4.0 (W2017L3-0002)
File(s):	W2017L3-0002
Proponent:	Community Government of Whatì
Document(s):	Whatì - O and M Plan - SWF - Version 4.0 - Jun 12 20 (2.18 MB)
Item For Review Distributed On:	July 14 at 14:00 Distribution List
Reviewer Comments Due By:	Aug 19, 2020
Proponent Responses Due By:	Sep 2, 2020
Item Description:	<p>The Community Government of Whatì (CGW) submitted Version 4.0 of their Operation and Maintenance (O&M) Plan for the Solid Waste Facility (SWF) on June 10, 2020 as per Part H, Condition 1 of their Water Licence (W2017L3-0002). The August 24, 2018 Reasons for Decision required that Version 4.0 of the O&M Plan include updates to the following:</p> <ul style="list-style-type: none"> • current practices for disposing of electronic waste; • current practices for managing and disposing of ozone-depleting substances and mercury-containing equipment; • how site access is controlled; and • current practices in managing surface water, with proposed practices and triggers for groundwater monitoring. <p>Attached to the O&M Plan is the CGW's Proposed Soil Sampling Plan, referenced on page 25 of the O&M Plan, to address historically contaminated soil piles at the Domestic Solid Waste Facility.</p> <p>Using the Online Review System (ORS), reviewers are invited to submit comments and recommendations on the documents linked below by the review comment deadline specified. Reviewers may also wish to consider providing an overarching recommendation regarding whether the Board should approve the submission, to provide context for the comments and recommendations and assist the Board with its decision. If reviewers seek</p>

Contact Information:	<p>clarification on the submission, they are encouraged to correspond directly with the Applicant prior to submitting comments and recommendations.</p> <p>All documents that have been uploaded to this review are also available on our public Registry. If you have any questions or comments about the ORS or this review, please contact Board staff identified below.</p> <p>*September 21, 2020: Proponent responses to Reviewer comments and recommendations have not yet been submitted. The Proponent has indicated that responses will be submitted by September 25th.</p>
Contact Information:	<p>Anneli Jokela 867-765-4588</p> <p>Meaghan MacIntyre-Newell 867-765-4584</p>

Comment Summary

Environment and Climate Change Canada: Yee Ting Choy				
ID	Topic	Reviewer Comment/Recommendation	Proponent Response	Board Staff Response
3	General File	Comment (doc) Cover Letter for ECCC's comments Recommendation		
2	Solid Waste Facility O&M Plan Section 14 - Surface Water Management	<p>Comment Section 14 of the Solid Waste Facility O&M Plan indicates that there is minimal pooling within the facility, and if the community observes collected surface water, they will conduct monthly monitoring. However, based on this limited description, it is unclear whether there is a collection mechanism on site such as a pond or a sump, or if runoff is allowed to collect in natural depressions at the site. In addition, there is no description of where water reports to if it does not pool and instead, runs off site; nor is there information on how water within the site is managed after it has been tested.</p> <p>Recommendation ECCC recommends the community provide: <ul style="list-style-type: none">additional information on surface water collection, including whether surface water runoff is directed to one central location or collects in natural depressions on sitea description of where water reports to if it does not pool and instead, runs off sitea description of how water is managed once it is tested for water quality</p>	Oct 9: Pooling rain water gathers in natural depressions on site. The volume of water is insufficient to sample, and evaporates naturally.	
3	Solid Waste Facility O&M Plan - Groundwater	Comment As stated in Section 3.4 of the Reasons for Decision provided by the Wek'ezh'ezi Land and Water Board, Version 4.0 of the Solid Waste Facility O&M Plan was to provide, "current practices for managing surface water, with proposed practices and triggers for groundwater monitoring" (pg. 8-9). ECCC notes that the community has not provided details on potential groundwater monitoring triggers or	Oct 9: Currently groundwater monitoring wells are not installed at the solid waste	

	practices in the Solid Waste Facility O&M Plan. Recommendation As required by Section 3.4 of the Reasons for Decision provided by the Wek'squ;`ezhìi Land and Water Board, ECCC recommends the community provide details on proposed practices and triggers for groundwater monitoring.	facility. Therefore practices and triggers for groundwater monitoring are not present at this time.	
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GNWT - ENR - EAM (Environmental Assessment and Monitoring): Central Email GNWT

ID	Topic	Reviewer Comment/Recommendation	Proponent Response	Board Staff Response
12	General File	Comment (doc) ENR Letter with Comments and Recommendations Recommendation		
1	Topic: Staff Training, Page 28; Waste Management	Comment The phrase 'alternatives to solid waste' isn't clear. Does it mean alternative solid waste management techniques? Recommendation 1) Please clarify in the Plan what is specifically meant by the phrase 'alternatives to solid waste'.	Oct 9: It is understood that this refers to training provided by MACA, and/or other organizations related to recycling instead of landfilled as solid waste.	
2	Topic: Facility Design	Comment In reference to: 'Cardboard and paper can be burned at the incinerator to the west of the trench'. The report also lacks information on the type of incinerator, its capacity, and pretreatment if any for the feed. The frequency of burning/incineration is also missing. As further background for the proponent, an incinerator is a device or structure intended primarily to incinerate waste for the purpose of reducing its volume, destroying a hazardous substance in the waste or destroying an infectious substance in the waste. An incinerator has means to control the burning and flue gas treatment processes. Open burning is the burning of waste with limited or no control of the burn process, which may or may not facilitate complete destruction of harmful pollutants. Open burning includes burning on the open ground or using a burn box or unmodified/modified burn barrel. Combustion air is usually supplied passively through vents or holes cut above the bottom of the box. An exhaust pipe or stack may or may not be attached. With this in mind, the proponent should restate if the operation refers to	Oct 9: By definition noted above, the process conducted is open burning.	

		<p>open burning in a barrel/pit or an actual incinerator. Will material recovery be considered prior to incineration or open burning?</p> <p>Recommendation 1) ENR recommends that the proponent revisit the term "incineration" and clarify if the proposed process is incineration or open burning. Proponent may refer to the technical definitions above for clarity.</p>		
3	None	<p>Comment None</p> <p>Recommendation 2) Although incineration of certain components is suggested, how incineration shall be performed is missing from this version of the document. ENR recommends that additional information should be included for best practice on-site. It should be noted that only paper products, paperboard packaging and untreated wood wastes should be burned as per the guidance document "Municipal Solid Wastes Suitable for Open Burning" which can be found at the following link: https://www.enr.gov.nt.ca/sites/enr/files/guidelines/solid_wastes_suitable_open_burning.pdf</p>	<p>Oct 9: The Community Government of Whati will refer the guidance document "Municipal Solid Wastes Suitable for Open Burning" for appropriate waste disposal for open burning.</p>	
4	None	<p>Comment None</p> <p>Recommendation 3) Cases of fire due to the waste burning close to landfills have been reported at some landfills in NWT. ENR recommends that fire risk should be addressed in the Plan if burning is proposed near the landfill.</p>	<p>Oct 9: Risk related to fire will be considered if burning of waste is proposed near the landfill.</p>	
5	Topic: Acceptable Materials, Page 6	<p>Comment Will scrap metals and recyclable tins, glass, plastic etc. be landfilled? While paper, cardboard etc. are said to be incinerated, clean wood is sent to landfill. The basis of the selection of disposal practices for different components should be stated.</p> <p>Recommendation 1) The decision-making criteria for the disposal pathways of different components can be specified so that even if a component not mentioned in the table is generated, there would not be lack of information. For instance, what the method of disposal that shall be used for textile wastes, rubber, leather etc. isn't clear in the current version of the plan.</p>	<p>Oct 9: Methods of disposal for items which aren't mentioned in the SWF O&M are at the discretion of the trained solid waste facility attendant.&nbsp;</p>	

6	None	<p>Comment None</p> <p>Recommendation 2) ENR recommends that the following documents be referred to for best practices for open burning of wastes: "Municipal Solid Wastes Suitable for Open Burning" at: https://www.enr.gov.nt.ca/sites/enr/files/guidelines/solid_wastes_suitable_open_burning.pdf</p> <p>"Technical Document for Batch Waste Incineration (January 2010) at: www.ec.gc.ca/gdd-mw/default.asp?lang=En&n=F53EDE13-1</p>	<p>Oct 9: The Community Government of Whati will follow the referenced material.</p>	
7	<p>Topic: Calculation of Space Required, Page 10</p>	<p>Comment The volume of remaining space (15,750 m³) is less than the required space (19,691.75 m³). Even though the required space is greater than the remaining space it is indicated that the remaining space is adequate for the next 10 years.</p> <p>Recommendation 1) ENR recommends that the proponent revisit this statement and revise if there has been an error. If no error has been made, then it appears there is not enough space, as the required space currently exceeds the remaining available space. Please clarify this statement in the Plan.</p>	<p>Oct 9: A letter was sent to the WLWB regarding Dillon Consulting Limited experience with solid waste facilities in the Northwest Territories. The calculation provided were deemed to be overly conservative.</p>	
8	<p>Topic: Landfilling Operations, Page 13</p>	<p>Comment The reference to the placement of cover lacks detail.</p> <p>Recommendation 1) ENR requests that the following questions be clarified: "Please indicate the frequency of cover placement (i.e., daily, weekly, monthly)" "How is windblown litter and animal/pest infestation managed on-site?"</p>	<p>Oct 9: Intermediate cover material is placed monthly. Windblown litter is routinely cleaned up once a year.</p>	
9	<p>Topic: Disposal of Hazardous Waste Materials, Page 26</p>	<p>Comment The disposal or storage of Hazardous Waste Materials section lacks full detail.</p> <p>Recommendation 1) Please clarify the statement "managed at site, but not landfilled". Does this refer to storage and stockpiling? If so, please clarify the activities and specify in the plan.</p>	<p>Oct 9: Certain hazardous waste materials are stockpiled on site and shipped out for recycling or</p>	

			proper disposal. nbsp;	
10	None	Comment None Recommendation 2) ENR recommends that that the methods of hazardous waste disposal and storage be explained and outlined in the Plan.	Oct 9: The CGW is currently storing waste in accordance with the Guideline for Hazardous Waste Management. Recommendations recently received from ENR. nbsp;	
11	None	Comment None Recommendation 3) ENR also recommends that hazardous waste management should be done in accordance with the Guideline for Hazardous Waste Management that can be found at the following link:	Oct 9: The CGW is planning on removing waste in accordance with the Guideline for Hazardous Waste Management during the winter road season.	

Tlcho Government: LONGINUS EKWE

ID	Topic	Reviewer Comment/Recommendation	Proponent Response	Board Staff Response
1	Construction waste	Comment Under the section"accepted materials" the check mark showed that construction, renovation and demolition wastes are landfilled in the community landfill site. Recommendation To develop a better solid waste management practice whereby the construction waste can be recycled and put into other uses like access road sub-base or even the sub-base on the access road to the landfill site. Such practice will help extend the life of the landfill site as you project into the future, and as the Community population tends to grow.	Oct 9: Alternative solid waste management practices will be considered in the future.	
2	Plastics	Comment Under the section"accepted materials" the check mark showed that plastics are landfilled in the community landfill site. Recommendation It will be a good practice to start creating awareness on sorting of materials from the generation point, so that in future this type of material can be sorted and recycled	Oct 9: Alternative solid waste management practices will be	

	instead of been landfilled. Research has shown that plastics take more than 1000years before they can decompose and while buried in the landfills they tend to leach toxic chemicals into the soil and groundwater. It will be important to plan into the future with such idea in mind.	considered in the future.	
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WLWB: Meaghan MacIntyre-Newell

ID	Topic	Reviewer Comment/Recommendation	Proponent Response	Board Staff Response
1	Section 7. Waste Generation and Site Capacity	<p>Comment In Section 7, the CGW used the MVLWB Operation and Maintenance Plan Templates for Municipal Water Licences: Solid Waste Facility (the Template) and estimated that the space required in the landfill for the next 10 years is 19,691.75 m3. The surveyed volume of remaining empty space is 15,750 m3. The CGW attached a letter in which less-conservative calculations were used to estimate the space required for the next 10 years to be 12,768 m3. Upon review, the calculations included in the attached letter anticipate a greater population decline than included in the Template and do not include any impact from the construction or completion of the Tlichio All-Season Road</p> <p>Recommendation (1) Can the CGW provide rationale for why the population estimate provided in the attached letter should be considered a better estimate than the one provided in the Template? (2) Does the CGW anticipate an increase in waste disposal from construction and/or completion of the Tlichio All-Season Road? (3) If yes, can the CGW revise calculations estimating the volume of waste that will be generated in the next 10 years?</p>	<p>Oct 9: (1): The population estimate for What is higher than projected by the NWT Statistics because is understood that this estimated population value does not account for potential increase in population due to the completion of the Tlichio All Season Road. Once the Tlichio All Season Road is completed, a better understand of potential populations changes can be made. (2): At this time it is unknown if waste disposal from the construction</p>	

			<p>and/or completion of the Tlicho All Season Road will be a net increase or net decrease. Although it is expected that additional waste will arrive in the community due to the ease in travel, it will also be easier to recycle and remove certain waste materials which are typically stockpiled for the winter road season. (3): It is expected that the issue of additional or a declining volume of waste will be clear once the all season road is constructed.</p>	
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August 19, 2020

Joseph Mackenzie
Chair
Wekeezhii Land and Water Board
#1-4905 48th Street
Yellowknife, NT
X1A 3S3

Dear Mr. Mackenzie,

**Re: Community Government of Whati
Water Licence – W2017L3-0002
Solid Waste Facility Operation and Maintenance Plan Ver. 4.0 (the Plan)
Request for Review and Comments**

The Department of Environment and Natural Resources, Government of the Northwest Territories has reviewed the Plan at reference based on its mandated responsibilities under the *Environmental Protection Act*, the *Forest Management Act*, the *Forest Protection Act*, the *Species at Risk (NWT) Act*, the *Waters Act* and the *Wildlife Act* and provides the following comments and recommendations for the consideration of the Board.

Topic 1: Staff Training, Page 28; Waste Management

Comment(s):

The phrase ‘alternatives to solid waste’ isn’t clear. Does it mean alternative solid waste management techniques?

Recommendation(s):

- 1) Please clarify in the Plan what is specifically meant by the phrase ‘alternatives to solid waste’.

Topic 2: Facility Design

Comment(s):

In reference to: ‘Cardboard and paper can be burned at the incinerator to the west of the trench’. The report also lacks information on the type of incinerator, its

capacity, and pretreatment if any for the feed. The frequency of burning/incineration is also missing.

As further background for the proponent, an incinerator is a device or structure intended primarily to incinerate waste for the purpose of reducing its volume, destroying a hazardous substance in the waste or destroying an infectious substance in the waste. An incinerator has means to control the burning and flue gas treatment processes.

Open burning is the burning of waste with limited or no control of the burn process, which may or may not facilitate complete destruction of harmful pollutants. Open burning includes burning on the open ground or using a burn box or unmodified/modified burn barrel. Combustion air is usually supplied passively through vents or holes cut above the bottom of the box. An exhaust pipe or stack may or may not be attached.

With this in mind, the proponent should restate if the operation refers to open burning in a barrel/pit or an actual incinerator.

Will material recovery be considered prior to incineration or open burning?

Recommendation(s):

- 1) ENR recommends that the proponent revisit the term ‘incineration’ and clarify if the proposed process is incineration or open burning. Proponent may refer to the technical definitions above for clarity.
- 2) Although incineration of certain components is suggested, how incineration shall be performed is missing from this version of the document. ENR recommends that additional information should be included for best practice on-site. It should be noted that only paper products, paperboard packaging and untreated wood wastes should be burned as per the guidance document *“Municipal Solid Wastes Suitable for Open Burning”* which can be found at the following link:

https://www.enr.gov.nt.ca/sites/enr/files/guidelines/solid_wastes_suitable_open_burning.pdf

- 3) Cases of fire due to the waste burning close to landfills have been reported at some landfills in NWT. ENR recommends that fire risk should be addressed in the Plan if burning is proposed near the landfill.

Topic 3: Acceptable Materials, Page 6

Comment(s):

Will scrap metals and recyclable tins, glass, plastic etc. be landfilled? While paper, cardboard etc. are said to be incinerated, clean wood is sent to landfill. The basis of the selection of disposal practices for different components should be stated.

Recommendation(s):

- 1) The decision-making criteria for the disposal pathways of different components can be specified so that even if a component not mentioned in the table is generated, there would not be lack of information. For instance, what the method of disposal that shall be used for textile wastes, rubber, leather etc. isn't clear in the current version of the plan.
- 2) ENR recommends that the following documents be referred to for best practices for open burning of wastes:

- ***Municipal Solid Wastes Suitable for Open Burning*** at:

https://www.enr.gov.nt.ca/sites/enr/files/guidelines/solid_wastes_suitable_open_burning.pdf

- ***Technical Document for Batch Waste Incineration (January 2010)*** at:

www.ec.gc.ca/gdd-mw/default.asp?lang=En&n=F53EDE13-1

Topic 4: Calculation of Space Required, Page 10

Comment(s):

The volume of remaining space (15,750 m³) is less than the required space (19,691.75 m³). Even though the required space is greater than the remaining space it is indicated that the remaining space is adequate for the next 10 years.

Recommendation(s):

- 1) ENR recommends that the proponent revisit this statement and revise if there has been an error. If no error has been made, then it appears there is not enough space, as the required space currently exceeds the remaining available space. Please clarify this statement in the Plan.

Topic 5: Landfilling Operations, Page 13

Comment(s):

The reference to the placement of cover lacks detail.

Recommendation(s):

- 1) ENR requests that the following questions be clarified:
 - Please indicate the frequency of cover placement (i.e., daily, weekly, monthly)
 - How is windblown litter and animal/pest infestation managed on-site?

Topic 6: Disposal of Hazardous Waste Materials, Page 26

Comment(s):

The disposal or storage of Hazardous Waste Materials section lacks full detail.

Recommendation(s):

- 1) Please clarify the statement 'managed at site, but not landfilled'. Does this refer to storage and stockpiling? If so, please clarify the activities and specify in the plan.
- 2) ENR recommends that the methods of hazardous waste disposal and storage be explained and outlined in the Plan.
- 3) ENR also recommends that hazardous waste management should be done in accordance with the *Guideline for Hazardous Waste Management* that can be found at the following link:

https://www.enr.gov.nt.ca/sites/enr/files/resources/128-hazardous_waste-interactive_web.pdf

Comments and recommendations were provided by ENR technical experts in the Environmental Protection and Waste Management Division and the North Slave Region and were coordinated and collated by the Environmental Assessment and Monitoring Section (EAM), Environmental Stewardship and Climate Change Division.

Should you have any questions or concerns, please do not hesitate to contact Patrick Clancy, Environmental Regulatory Analyst email: patrick.clancy@gov.nt.ca.

Sincerely,

A handwritten signature in black ink, appearing to read 'P. Clancy', written in a cursive style.

Patrick Clancy
Environmental Regulatory Analyst
Environmental Assessment and Monitoring Section
Environmental Stewardship and Climate Change Division
Department of Environment and Natural Resources
Government of the Northwest Territories

Distribution List

Community Government of Whati - Solid Waste Facility - Operation and Maintenance Plan - Version 4.0 (W2017L3-0002)

File(s): W2017L3-0002

Proponent: Community Government of Whati

Reviewer Comments Due By: Aug 19, 2020

Proponent Comments Due By: Sep 2, 2020

Document(s)

Whati - O and M Plan - SWF - Version 4.0 - Jun 12_20

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